

## Message Text

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ACTION IO-13

INFO OCT-01 AF-10 ARA-06 EA-07 EUR-12 NEA-10 ISO-00

CIAE-00 CU-02 INR-07 NSAE-00 OIC-02 USIE-00

INRE-00 SSO-00 L-03 /073 W

-----201505Z 026675 /50

O P 201410Z APR 77

FM AMEMBASSY HELSINKI

TO SECSTATE WASHDC IMMEDIATE 1261

INFO AMEMBASSY PARIS PRIORITY

USMISSION USUN PRIORITY

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EO 11652: N/A

TAGS: AORG, UNESCO, OCON

SUBJECT: UNESCO CONFERENCE OF "EUROPEAN" NATIONAL COMMISSIONS,  
HELSINKI, APRIL 18-23 (AGENDA ITEM 7)

REF: (A) HELSINKI 0795, (B) WARVARIV/HEATER TELCON 4/20/77

1. AS TACTICAL MOVE TO COUNTER SOVIET DR (TEXT PROVIDED  
REF A), REPS OF EC NINE, IN CLOSE CONSULTATION WITH USDEL,  
SUBMITTED OWN TEXT (REF A) WHICH IS DELIBERATELY SHORT AND  
LIMITED BUT PROVIDES SKELETON TO WHICH ADDITIONAL LANGUAGE  
COULD BE ADDED. OUR BASIC OBJECTIVE HERE IS TO (1) STAY  
WITHIN UNESCO'S MANDATE FOR POST-CSCE FOLLOW-UP ACTIVITIES,  
AS DEFINED IN THE FINAL ACT, AND (2) STAY WITHIN THE LEGAL  
FRAMEWORK OF UNESCO EUROPEAN REGIONAL ACTIVITY, AS DEFINED  
IN 19 GEN CONF RESOLUTION 7.12 ADOPTED BY CONSENSUS IN  
NAIROBI. IT SEEMS TO US THAT PARA 3 OF USSR DR CALLING  
FOR INTERNATIONAL "FORUMS OF PEACE" GOES BEYOND SUCH ACCEPTABLE  
FRAMEWORK. THE LONG-TERM PROPOSALS IN PARA 5 OF THE USSR DR,  
WHILE IS LESS SPECIFIC ("TO STUDY THE POSSIBILITY OF REALIZA-  
TION WITH THE HELP OR PARTICIPATION OF UNESCO..."),  
IT NEVERTHELESS OPENS DOOR FOR EXPENSIVE AND POTENTIALLY  
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CONTROVERSIAL UNDERTAKINGS. IT WAS POINTED OUT TO US,  
HOWEVER, THAT SIMILAR PROPOSALS WERE MADE AT THE 1972  
HELSINKI CONFERENCE OF THE EUROPEAN MINISTERS OF CULTURE.

2. IT SEEMS TO US THAT THE MAIN OBJECTIVE OF YUGOSLAV  
DR IS TO SOLICIT A UNESCO REPORT, AND POSSIBLY AN  
INVITATION TO THE UNESCO DIRECTOR-GENERAL, FOR THE

JUNE CSCE FOLLOW-UP CONFERENCE IN BELGRADE.

3. WE FIND THE RECOMMENDATION OF MALTA AS AN OPENING FOR THE INVITATION TO THE ARAB STATES. WHILE A PROVISION FOR SUCH "COOPERATION WITH THE NON-PARTICIPATING MEDITERRANEAN STATES" IS A DIRECT QUOTE FROM THE FINAL ACT, OUR QUESTION IS WHETHER UNESCO SHOULD SERVE AS PROPER FORUM FOR SUCH ACTIVITY. FURTHERMORE, WE FIND THE SECOND PARA OF MALTA DR (I.E., THAT "NO CULTURAL... COOPERATION IS POSSIBLE WITHOUT SECURITY") AS NOT ACCEPTABLE. (FYI: THIS IS ALSO CLEARLY THE SOVIET LINE AND WE EXPECT THAT THE EE'S BLOC WILL STRONGLY SUPPORT THE DR OF MALTA.)

4. THE CONFERENCE CHAIRMAN (FINLAND) HAS APPOINTED A WORKING GROUP (USSR, RUMANIA, YUGOSLAVIA, SWITZERLAND, UK AND FRANCE) TO PRODUCE, ON THE BASIS OF ABOVE FOUR DR'S, ONE TEXT FOR THE PRESENTATION TO THE PLENARY MEETING FRIDAY MORNING. (FYI: OUR PRIVATE ATTEMPTS TO CONVINCE THE CHAIRMAN TO HAVE A SMALL WORKING GROUP, E.G. SWEDEN, ROMANIA AND FRANCE, WERE NOT SUCCESSFUL, BECAUSE OF SO-CALLED TRI-PARTITE FORMULA -- TWO FROM EAST, TWO FROM WEST AND TWO "NEUTRALS -- THAT WAS APPARENTLY USED AS BASIS FOR PRE-CONFERENCE PREPARATORY COMMITTEE).

5. WHILE WE WILL INSIST THAT ANY FINAL TEXT WILL HAVE TO BE WORKED OUT BY CONSENSUS, THE RULES OF PROCEDURE PROVIDE THAT IF CONSENSUS NOT POSSIBLE, DECISIONS LIMITED OFFICIAL USE

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COULD BE ADOPTED BY TWO-THIRDS MAJORITY IN THE PLENARY SESSION.

6. WOULD APPRECIATE GUIDANCE, INCLUDING RELEVANT TALKING POINTS, NOT RPT NOT LATER THAN COB THURSDAY, APRIL 21, LOCAL TIME.  
HOUSTON

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NNN

## Message Attributes

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**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
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**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
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**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
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**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
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**Original Handling Restrictions:** n/a  
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**Subject:** UNESCO CONFERENCE OF "EUROPEAN" NATIONAL COMMISSIONS, HELSINKI, APRIL 18-23 (AGENDA ITEM 7)  
**TAGS:** AORG, OCON, UNESCO  
**To:** STATE  
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**Review Markings:**  
Margaret P. Grafeld  
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US Department of State  
EO Systematic Review  
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